

OSS CONTRIBUTIONS TO JANIS

THE PROBLEM

1. To insure that OSS meets future JANIS schedules as requested by the Joint Topographical Subcommittee.

FACTS BEARING ON THE PROBLEM

2. All contributors to JANIS except OSS will have their copy in for JANIS 74, Manchuria by 15 June. OSS cannot submit copy on Chapter VII - Transportation and Telecommunications, and Chapter VIII - Cities and Towns until late in August. These chapters are prepared by the Geographic Sub-Division of the Far Eastern Division. Other JANIS material is prepared by the remainder of the Far Eastern Division, the Map Division, and the Reproduction Branch (See Appendix).

3. Future JANIS requirements involve no increase in total demands on OSS (Appendix), but do compete with other high priority requests on the R&A Branch.

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4. The thoroughness and quality of the work cannot be reduced in order to meet deadlines. The producing sections even now have difficulty in maintaining high standards with their meager resources. By way of comparison the JANIS board uses one experienced man full time for 6 months preparing a report on roads of Java. OSS allocates one young woman (P-1) for 1½ months on the same topic. [redacted] allocates 28 researchers (exclusive of clerical and administrative) full time to research in transport and urban topics in the Far East. OSS allocates only 18 on similar topics to JANIS, in spite of a much heavier production schedule for JANIS.

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CONCLUSIONS

5. This situation is particularly regrettable because:

(a) OSS is charged with only a part of the total topographic work required in a study of JANIS scope, in contrast to pre-JANIS practice when OSS covered all topographic topics. Because of this division of labor, OSS is now regarded as the authoritative agency in transportation and urban topics and strong efforts should be made to maintain standards in this segment of topographic intelligence.

(b) JANIS has become accepted in the field and in Washington as the standard topographical study. Abundant evidence both written and oral indicates its widespread use.

(c) Failure of OSS to meet deadlines will seriously hamper the preparation of future JANIS and will impair the quality of the whole joint endeavor by preventing cross-check between chapters and imposing extra work and needless duplication to produce on a completely disrupted schedule.

(d) OSS pioneered in the development of JANIS and from the beginning has provided more intellectual leadership and cooperation with JANIS than any other agency.

(e) Other Washington agencies have come to recognize the status of JANIS and are anxious to take a greater part.

(f) OSS is prevented from participation in joint projects on an equal footing with other agencies. As a member of the Joint Topographical Subcommittee for the past 2 months, it has been necessary to keep OSS participation at a minimum on joint studies of highest priority because OSS did not have time to participate.

(g) OSS workers report that participation in JANIS unlocks doors to sources not normally available to OSS and enables the agency to gain much basic data useful in other studies.

(h) A well done JANIS is the basic document supplying the framework for later studies. Special studies have been cancelled when it was known that a JANIS was to appear on the area. For example, the Navy scrapped a manuscript on Civil Affairs for East China and arranged instead to obtain extra copies of several JANIS chapters on the area, including the four chapters prepared by OSS.

#### RECOMMENDATIONS

6. Adequate priority and personnel should be assigned to OSS JANIS work to insure that OSS meets its JANIS schedules.

7. To be effective action should be started immediately because work on JANIS chapters must get underway well in advance of deadlines. A specific goal should be the submission of JANIS 74, Chapters VII and VIII by 1 July rather than late in August as now indicated.

EDWARD L. ULLMAN  
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APPENDIX

- I. JANIS is composed of 15 chapters prepared by various intelligence agencies in Washington as indicated below:

<u>Chapter</u>	<u>Contributor</u>
I Brief	JISPB
II Military Geography	MID
III Oceanography	Hydrographic Office
IV Coasts and Landing Beaches	ONI & OCE
V Climate and Weather	JMC (AAF & Navy)
VI Port Facilities	ONI & OCE
VII Transportation and Telecommunications	OSS
VIII Cities and Towns	OSS
IX Resources and Trade	OSS
X People and Government	OSS
XI Health and Sanitation	SCG
XII Defenses	MID
XIII Naval Facilities	ONI
XIV Air Facilities	A-2
XV Gazetteer and Map Appraisal	BOM AMS & OSS

OSS prepares four chapters and part of another. The material is contributed by the Far Eastern Division and Map Division of H&A and the Reproduction Branch. (For two studies, Siberia and Kamchatka, the USSR Division prepared text). In addition OSS supplies a board member and eight staff members to the Joint Intelligence Study Publishing Board along with similar quotas from G-2, ONI, and A-2.

II. List of JANIS Publications from 1 January 1944 to 1 April 1945:

JANIS 36	Bulgaria
JANIS 157	Netherlands New Guinea
JANIS 104	Caroline Islands
JANIS 102	Marianas Islands - (Oceanography, Climate & Weather chapters only)
JANIS 103	Palau Islands
JANIS 155	Celebes Sea Area - (Mindanao, North Borneo, North Celebes, Halmahera)
JANIS 87	Formosa
JANIS 86	Hansei Shoto - (Short study)
JANIS 154	Philippine Islands - (Excluding Mindanao)
JANIS 84	Southwest Japan - (Kyushu, Shikoku, S.W. Honshu)
JANIS 85	Central Japan - (Central & Northern Honshu)
JANIS 81	Northern Japan - (Hokkaido)
JANIS 80	Kurile Islands - (Short Study)
JANIS 76	China, East Coast
JANIS 78	Kamchatka
JANIS 73	Southeastern Siberia
JANIS 77	China, South Coast (including Hainan)

For the past year one major JANIS a month has been produced. In addition some 15 short studies (1st and 2nd phase) were prepared in typescript as well as a bibliography of topographic intelligence publications on the Far East which appears quarterly.

III. JANIS Publications in press and editing:Proposed publication date

JANIS 75 Korea  
 JANIS 150 Borneo

1 May  
 1 June

IV. Future JANIS Studies - (as requested by the JTS - when these are near completion still more areas will presumably be assigned)

Date copy due from contributors

JANIS 153 Java-Timor  
 Supplements to JANIS 84, 85, 81  
 JANIS 74 Manchuria  
 JANIS 70 Indo-China  
 JANIS 72 North China  
 JANIS 79 Sakhalin

1 May to 20 May  
 15 April to 1 July  
 1 June to 15 June\*  
 1 July to 15 July\*  
 1 Aug. to 15 Aug.\*  
 1 Sept. to 15 Sept.\*

\*These dates will be met by all contributors except OSS. For JANIS 74, OSS indicates that it will be late August before Chapter VII - Transportation and Telecommunications, and Chapter VIII - Cities and Towns can be submitted. These two chapters are prepared by the Geographic Subdivision of the Far East Division. Succeeding JANIS will likewise be late from OSS if the delay on JANIS 74 is not eliminated. The remaining two OSS chapters - Chapter IX - Resources and Trade (prepared by the Economics Subdivision, except for water supply topic prepared by Geographic Subdivision) and Chapter X - People and Government (prepared by the Political Subdivision) will probably come close to JANIS schedule except that Chapter IX for JANIS 74 may not be finished until 15 July.